

Message Text

CONFIDENTIAL

PAGE 01 STATE 255673

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C O N F I D E N T I A L STATE 255673

EXDIS TOSEC 134

E.O.11652:GDS

TAGS: PFOR, UN XF, OVIP (KISSINGER, HENRY A.)

SUBJECT:PALESTINIAN RESOLUTION AT UNGA

REFERENCES: (A) TUNIS 6909 (SECTO 604); (B) PARIS 27605

FOR SECRETARY FROM UNDER SECRETARY SISCO

1. TEXT OF DRAFT RESOLUTION ON UNGA CONSIDERATION OF PALESTINE QUESTION, APPROVED BY ARAB GROUP IN NEW YORK, INCLUDING SEVERAL ARAB FOREIGN MINISTERS, FOLLOWS PARA 3 BELOW. RESOLUTION HAS NOT YET BEEN FORMALLY INTRODUCED AND STILL MAY BE AMENDED. CONSULTATIONS BETWEEN ARAB GROUP AND NON-ALIGNED ON DRAFT RESOLUTION NOW UNDER WAY WITH POSSIBILITY THAT NON-ALIGNED MIGHT PRESENT SEPARATE DRAFT. EC-9 POSITION OUTLINED REFTEL B. TEXT OF UNOFFICIAL QUOTE WORKING PAPER UNQUOTE UNDER WHICH UNGA WOULD INVITE PLO TO PARTICIPATE AS OBSERVER IN UNGA AND ALL INTERNATIONAL CONFERENCES CONVENED UNDER UN AUSPICES FOLLOWS PARA 5. VOTES COULD BE TAKEN AS EARLY AS NOVEMBER 21 BUT ARE MORE LIKELY ON NOVEMBER 22 OR 23. DEPARTMENT OR USUN WILL SEND TO SECRETARY'S PARTY ALL SUBSTANTIVE CHANGES IN TEXTS AS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 255673

WELL AS ANY NEW DRAFTS.

2. WE RECOMMEND THAT USUN BE INSTRUCTED TO VOTE AGAINST RESOLUTION SINCE, YOU WILL NOTE IT IS BASICALLY A ONE-SIDED REFLECTION OF PLO POSITIONS EXCLUSIVELY.

3. TEXT OF ARAB GROUP'S DRAFT RESOLUTION FOLLOWS:

"THE GENERAL ASSEMBLY

"HAVING CONSIDERED THE QUESTION OF PALESTINE;

"HAVING HEARD THE STATEMENTS OF THE PALESTINE LIBERATION ORGANIZATION, THE REPRESENTATIVE OF THE PEOPLE OF PALESTINE, AND OTHER STATEMENTS MADE DURING THE DEBATE;

"DEEPLY CONCERNED THAT NO JUST SOLUTION TO THE PROBLEM OF PALESTINE HAS BEEN ATTAINED;

"RECOGNIZING THAT THE PEOPLE OF PALESTINE IS ENTITLED TO THE RIGHT OF SELF-DETERMINATION IN ACCORDANCE WITH THE CHARTER OF THE UNITED NATIONS;

"EXPRESSING ITS GRAVE CONCERN THAT THE PEOPLE OF PALESTINE HAS BEEN PREVENTED FROM ENJOYING ITS INALIENABLE RIGHTS AND FROM EXERCISING ITS RIGHT TO SELF-DETERMINATION;

"RECOGNIZING THAT THE PROBLEM OF PALESTINE CONTINUES TO ENDANGER INTERNATIONAL PEACE AND SECURITY;

"GUIDED BY THE PURPOSES AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS:-

"1- AFFIRMS THE INALIENABLE RIGHTS OF THE PEOPLE OF PALESTINE IN THEIR HOMELAND INCLUDING;

"A. THE RIGHT TO EXERCISE SELF-DETERMINATION WITHOUT EXTERNAL INTERFERENCE; AND

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 255673

"B. THE RIGHT TO NATIONAL INDEPENDENCE AND SOVEREIGNTY;

"2- AFFIRMS ALSO THE RIGHT OF THE PALESTINIANS TO RETURN TO THEIR HOMELAND AND PROPERTY FROM WHICH THEY WERE DISPLACED AND UPROOTED SINCE 1947, AND CALLS FOR THEIR RETURN, AND DECLARES THAT THE ENJOYMENT OF THIS RIGHT IS AN INDISPENSABLE ELEMENT FOR THE EXERCISE BY THE

PEOPLE OF PALESTINE OF ITS RIGHT TO SELF-DETERMINATION;

"3- EMPHASIZES THAT FULL RESPECT FOR AND THE REALIZATION OF THESE INALIENABLE RIGHTS OF THE PEOPLE OF PALESTINE ARE INDISPENSABLE FOR THE ESTABLISHMENT OF A JUST AND LASTING PEACE IN THE MIDDLE EAST;

"4- RECOGNIZES THAT THE PEOPLE OF PALESTINE IS A PRINCIPAL PARTY IN THE ESTABLISHMENT OF A JUST AND DURABLE PEACE IN THE MIDDLE EAST;

5 - FURTHER RECOGNIZES THE RIGHT OF THE PEOPLE OF PALESTINE TO ATTAIN THEIR RIGHT IN ACCORDANCE WITH THE PURPOSES AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS BY ALL MEANS AT THEIR DISPOSAL;

6 - APPEALS TO ALL STATES AND INTERNATIONAL ORGANIZATIONS TO EXTEND THEIR SUPPORT TO THE PEOPLE OF PALESTINE IN ITS STRUGGLE TO RESTORE ITS RIGHT;

7 - REQUESTS THE SECRETARY-GENERAL OF THE UNITED NATIONS TO ESTABLISH CONTACT WITH THE PALESTINE LIBERATION ORGANIZATION ON ALL MATTERS CONCERNING THE QUESTION OF PALESTINE AND;

8 - REQUESTS THE SECRETARY-GENERAL TO REPORT TO THE GENERAL ASSEMBLY AT ITS 30TH SESSION ON THE IMPLEMENTATION OF THIS RESOLUTION."

4. USUN HAS RECEIVED FROM UN SECRETARIAT FOLLOWING "WORKING PAPER," PRESUMABLY DRAFTED BY PLO, WHICH AS YET HAS NO OFFICIAL STATUS. WORKING PAPER IS DRAFT RESOLUTION WHICH WOULD INVITE PLO TO PARTICIPATE AS OBSERVER IN CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 255673

ALL UNGA SESSIONS AND "ALL INTERNATIONAL CONFERENCES CONVENED UNDER UN AUSPICES." THIS TYPE OF OBSERVER STATUS IS DIFFERENT FROM PERMANENT OBSERVER STATUS WHICH IS ACCORDED TO NON-MEMBER STATES RECOGNIZED BY SUBSTANTIAL NUMBER OF UN MEMBERS AND ADMITTED TO FULL MEMBERSHIP IN AT LEAST ONE UN SPECIALIZED AGENCY. NEVERTHELESS, ITS ADOPTION WOULD GIVE PLO STATUS PREVIOUSLY ACCORDED ONLY TO INTERGOVERNMENTAL ORGANIZATIONS SUCH AS EC-9, OAU, AND ARAB LEAGUE AND WOULD OPEN DOOR FOR ANY NATIONAL LIBERATION MOVEMENT TO SEEK SIMILAR STATUS. WE RECOMMEND THAT USUN BE INSTRUCTED TO VOTE AGAINST THIS RESOLUTION IF IT IS FORMALLY INTRODUCED, WITH FORCEFUL EXPLANATION OF VOTE WHICH WARNS UNGA OF UNDESIRABLE CONSEQUENCES FOR UN AS INSTITUTION OF CREATING SUCH A PRECEDENT.

5. TEXT OF "WORKING PAPER" ON PLO OBSERVER STATUS
FOLLOWS:

QTE. HAVING CONSIDERED THE QUESTION OF PALESTINE;
TAKING INTO CONSIDERATION THE UNIVERSALITY OF THE UN,
PRESCRIBED IN THE CHARTER OF THE UNITED NATIONS;
RECOGNIZING THE DESIRABILITY OF THE PARTICIPATION OF
ALL PEOPLE OF THE WORLD IN THE CONSIDERATION OF ALL
ISSUES BEFORE THE GA AND INTERNATIONAL CONFERENCES THAT
AFFECT THE INTERESTS OF MANKIND;
RECALLING THE RESOLUTIONS (BEGIN BRACKETS) BLANK (END
BRACKETS) ADOPTED BY THE GENERAL ASSEMBLY, THE ECOSOC,
THE CONFERENCE OF THE LOS TO WHICH THE PLO WAS IN EFFECT
INVITED TO PARTICIPATE, THE DELIBERATIONS OF THE DIPLO-
MATIC CONFERENCE ON THE REAFFIRMATION AND DEVELOPMENT OF
INTERNATIONAL HUMANITARIAN LAWS APPLICABLE IN ARMED
CONFLICT, THE WORLD POPULATION CONFERENCE, THE WORLD FOOD
CONFERENCE;

1 - INVITES THE PLO TO PARTICIPATE IN THE SESSIONS AND
THE WORK OF THE GA IN THE CAPACITY OF OBSERVER,

2 - INVITES THE PLO TO PARTICIPATE IN THE SESSIONS AND
THE WORK OF ALL INTERNATIONAL CONFERENCES CONVENED UNDER
THE AUSPICES OF THE UN IN THE CAPACITY OF OBSERVER,

3 - REQUESTS THE SECRETARY-GENERAL TO TAKE THE
NECESSARY STEPS FOR THE IMPLEMENTATION OF THIS RESOLUTION.

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CONFIDENTIAL

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PAGE 05 STATE 255673

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